

ADAPTING GLOBAL PARTNERSHIP MONITORING: TAILORING TO FRAGILE AND CONFLICT AFFECTED SITUATIONS

16th Steering Committee Meeting
30 November 2018 – New York, USA

This document provides a substantive update on progress made to adapt the monitoring framework to the 2030 Agenda, starting with a focus on fragile and conflict affected situations.

This document is shared with the members of the Steering Committee for strategic guidance on the proposed next steps to develop a monitoring approach that is tailored to fragile contexts.

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16TH STEERING COMMITTEE MEETING

Tailoring Global Partnership monitoring to fragile and conflict affected situations

Background

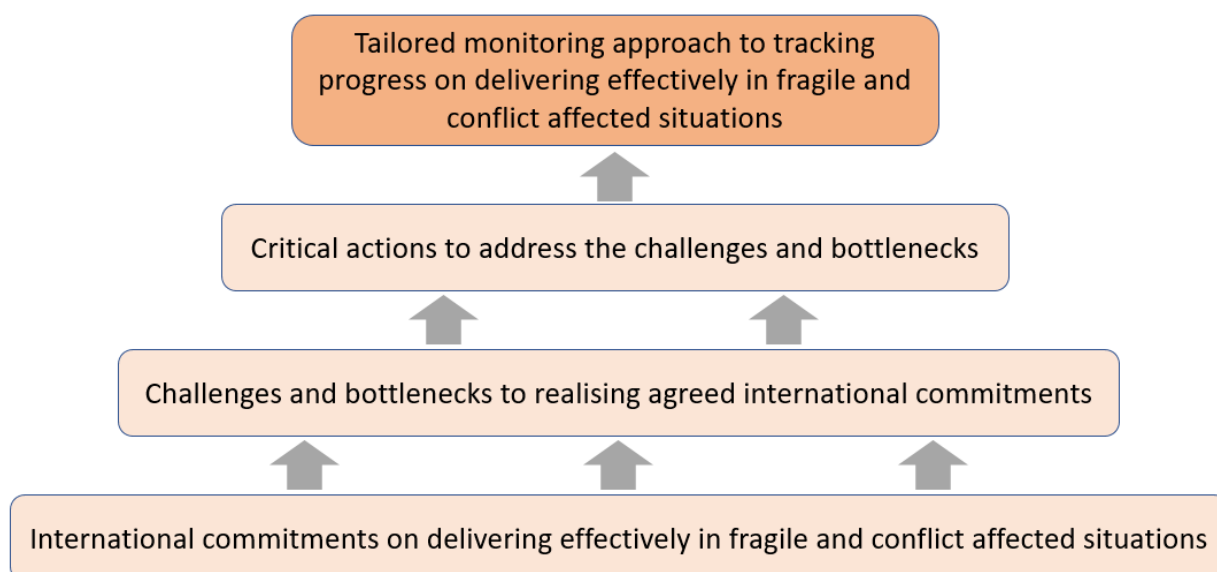
1. The Second High Level Meeting of the Global Partnership (Nairobi 2016) reaffirmed the relevance of existing effectiveness principles, but stressed the need to “update the existing monitoring framework to reflect the challenges of the 2030 Agenda, including the pledge to leave no-one behind”.
2. At the 15th Steering Committee Meeting in April 2018, the Steering Committee endorsed the contours for adapting the monitoring framework to challenges of the 2030 Agenda, beginning with a focus on fragility and conflict-affected situations to deliver more relevant and useful data, provide a timely feedback loop, and spur dialogue and action on bottlenecks to delivering effectively in fragile contexts. To that end, the Steering Committee decided to establish, with support from the JST, an open working group to guide this work and report back with initial recommendations and a roadmap at the 16th Steering Committee meeting.

Update on progress

3. In June 2018, a concept note to guide this work (see Annex 1) and a Terms of Reference including composition for the open working group (see Annex 2) were endorsed by the Steering Committee through written procedure.
4. In July 2018, participation on the open working group was confirmed. The group consists of experts from a mix of country governments, development partners, and civil society (see Annex 3 for a list of the participating members).
5. To date, the working group has convened twice; in Paris on 10 September and virtually on 16 October.

Objective and methodology to developing a tailored monitoring approach

6. In response to the renewed mandate set out in Nairobi and to feedback received from both partner countries and development partners during the 2016 and 2018 monitoring rounds, the development of a tailored approach aims to deliver more relevant and useful data to inform scaled international efforts in fragile contexts, provide a timely feedback loop and spur dialogue and action on the challenges and bottlenecks in these contexts.
7. The approach that the open working group have followed (see visual below) draws on Global Partnership experience. Looking first to the broad challenges to upholding international commitments for effective development co-operation in fragile contexts, and then focussing in on the actions that need to be monitored, ensures that the tailored monitoring approach to be developed will track the most critical and relevant actions and deliver useful data on progress in fragile and conflict affected situations. It also ensures that it will accurately capture and address ‘what’ needs to be monitored in addition to ‘how’ the monitoring is carried out in these contexts.
8. The intended outcome is to develop a tailored monitoring approach that is both light (prioritisation of key issues with less indicators than 10) and balanced (by maintaining responsibility across actors). The tailored approach will aim to track critical actions through existing GPEDC monitoring indicators by introducing any necessary adaptations and, where actions are deemed critical but cannot be tracked through existing indicators, consider if new measurement approaches are needed. The tailored monitoring approach would retain the key features of Global Partnership monitoring in that it would be voluntary, country-led, and based on multi-stakeholder engagement.



Emerging issues

9. In the context of existing international commitments, the working group have discussed the challenges and bottlenecks to more effective development co-operation in fragile contexts. The key challenges highlighted by the group include: lack of trust, fragmentation, weak humanitarian, development and peace coherence, and weak country ownership (see Annex 4 for a draft mapping of international commitments and a more detailed discussion on the challenges).
10. Based on the group's discussions and the challenges identified, several critical action areas have emerged as potential areas to monitor progress and generate more relevant evidence to inform ongoing efforts, reinforce mutual accountability of all partners, and enable the right decisions at the right time. These can be grouped under the following themes:
 - Inclusive processes to strengthen government legitimacy;
 - Setting and aligning with national priorities;
 - Mutual accountability;
 - Use of country systems;
 - Strengthening national capacity; and
 - Humanitarian, development, peace coherence.
11. A more detailed discussion on the various actions identified by the group can be found in Annex 5 (a working draft that reflects the most recent open working group discussions and deliberations).

Proposed next steps

12. Strategic guidance from the Steering Committee will be important to guide next steps in the development of a tailored monitoring approach for fragile and conflict affected situations.
13. It is proposed that this work continue to build on the emerging themes listed above to further develop a tailored monitoring approach. To do so, consultation on the critical action areas is

planned to take place in the coming months, including consultation with governments in fragile contexts, development partners, and civil society representatives that are engaged in the 2018 monitoring round. The open working group will review the feedback received during the consultations to shape the contours of developing an adapted monitoring approach around emerging priority action areas.

14. Following consultation with these key stakeholders, priority action areas would be further refined from which the open working group will recommend a measurement approach to monitoring effective development cooperation in fragile and conflict affected situations. This draft proposal would then be presented to the Steering Committee in the spring of 2019.
15. Following endorsement of the Steering Committee, the newly developed tailored approach could be presented at the Global Partnership Senior-Level Meeting in July 2019, with the view to roll out this tailored approach in the 2020 monitoring round for those countries that consider it most relevant and useful to their context to opt into in place of the full monitoring exercise.

Timeline to Senior Level Meeting

